CITY OF UNION, KENTUCKY FINANCIAL STATEMENTS AND INDEPENDENT AUDITOR'S REPORT For the Year Ended June 30, 2019

CITY OF UNION, KENTUCKY

FINANCIAL STATEMENTS AND INDEPENDENT AUDITOR'S REPORT

For the Year Ended June 30, 2019

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CITY OF UNION, KENTUCKY

LIST OF CITY OFFICIALS

For the Year Ended June 30, 2019

<u>Mayor</u>

Larry K. Solomon

Commisioners

Bryan Miller

Jeremy Ramage

John Mefford

Eric Dulaney



Charles A. Van Gorder, CPA Lori A. Owen, CPA John R. Chamberlin, CPA, MBA Members of AICPA & KyCPA Licensed in Kentucky & Ohio

INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and Members of the Commission City of Union, Kentucky

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities and each major fund of the City of Union, Kentucky, as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

-Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

-Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

-Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities and each major fund of the City of Union, Kentucky as of June 30, 2019 and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.



Other Matters

-Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the *Management's Discussion and Analysis* on pages 4-8, the *Budgetary Comparison Schedule – Budget to Actual: General Fund* on page 34, and the *Multiple Employer, Cost Sharing, Defined Benefit Pension and OPEB Plan Disclosures* on pages 35-36 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the financial statements as a whole.

-Supplementary Information

Our audits were conducted for the purpose of forming an opinion on the financial statements as a whole. The combining statements of non-major governmental funds and the budgetary comparison schedules of the non-major governmental funds are supplementary information and are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated July 24, 2020 on our consideration of the City of Union, Kentucky's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Union, Kentucky's internal control over financial reporting and compliance.

Van Horder, Walker + to, che.

Van Gorder, Walker, & Co., Inc. Erlanger, Kentucky July 24, 2020

CITY OF UNION MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

Our discussion and analysis of City of Union, Kentucky's financial performance provides an overview of the City's financial activities for the fiscal year ended June 30, 2019. Please read it in conjunction with the City's basic financial statements.

USING THIS ANNUAL REPORT

This annual report consists of a series of financial statements. The Statement of Net Position and the Statement of Activities provide information about the activities of the City as a whole and present a longerterm view of the City's finances. For governmental activities, these statements tell how these services were financed in the short term as well as what remains for future spending. Fund financial statements also report the City's operations in more detail than the government-wide statements by providing information about the City's financially significant funds.

Financial Highlights

As of the close of the current and prior fiscal years, the City's governmental funds reported fund balances as follows:

Funds	FYE 2018 Amount	FYE 2019 Amount	Percentage Increase/ (Decrease)	Increase Incr/(Decr) From FYE 18
General Municipal Road Aid Cemetery Fund	\$ 1,289,450 208,708 75,073	\$ 1,464,991 104,210 76,228	13.61% -50.07% 1.54%	\$ 175,541 (104,498) 1,155
Total fund balance	\$ 1,573,231	\$ 1,645,429	4.59%	\$ 72,198

The General Fund balance increased due to debt service expenses being down as well as Public Works expenses being down compared to 2018. Actual General Fund expenditures were \$175,541 below revenues received. The Municipal Road Aid fund decreased due to road construction.

OVERVIEW OF THE FINANCIAL STATEMENTS

Government-Wide Statement of Net Position and Activities

One of the most important questions asked about the City's finances is, "Is the City as a whole in a better or worse financial position as a result of the year's activities?" The Statement of Net Position and the Statement of Activities report information about the City as a whole and about its activities in a way that helps answer this question. These statements include all assets and liabilities using the *accrual basis of accounting*, which is similar to the accounting used by most private-sector companies. Accrual of the current year's revenues and expenses are taken into account regardless of when cash is received or paid. These two statements report the City's *net position* and changes in them. You can think of the City's net position as the difference between assets, what the citizens own, and liabilities, what the citizens owe. This is one way to measure the City's financial health, or *financial position*. Over time, *increases or decreases* in the City's net position are one indicator of whether its *financial health* is improving or deteriorating. You will need to consider other factors also, such as changes in the City's property tax, gross receipts, payroll and insurance premium tax base, and the condition of the City's capital assets (roads, buildings, equipment and sidewalks) to assess the *overall health* of the City.

In the Statement of Net Position and the Statement of Activities, we have listed the governmental activities. Most of the City's basic services are reported here, including general government, police, fire & EMS, streets, community center, garage, parks, etc. Gross receipts and payroll license fees, insurance premium taxes, charges for services (waste collection, community center usage, etc.) and property taxes, as well as government grants finance most of these activities.

Fund Financial Statements

The Governmental Fund financial statements provide detailed information about the City's funds. Some funds are required to be established by State Statute or Municipal Ordinance. However, the City Council establishes a few other funds to help it control and manage money for particular purposes or to show that it is meeting legal responsibilities for grant funds (Ex. Municipal Aid Fund).

Governmental funds: Most of the City's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances remaining at year-end that are available for spending. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs. We describe the differences between the government wide net position financial statements and the governmental fund financial statements in the reconciliations within the audited financial statements.

Government-Wide Change in Net Position

For the year ended June 30, 2019, net position changed as follows:

	 overnmental Activities
Beginning net position Change in net position	\$ 1,560,633 118,759
Ending net position	\$ 1,679,392

Government-Wide Statement of Net Position Summary

	Governmental Activities				
	2018	2019			
Current assets Capital assets, net depreciation Deferred outflows of resources	\$ 1,639,166 372,643 106,949	\$ 1,690,582 422,990 74,718			
Total assets and deferred outflows of resources	2,118,758	2,188,290			
Current liabilities Noncurrent liabilities Deferred inflows of resources	20,906 498,305 38,914	11,968 426,160 70,770			
Total liabilities and deferred inflows of resources	558,125	508,898			
Net position	\$ 1,560,633	\$ 1,679,392			

To aid in the understanding of the Statement of Activities some additional explanation is given. Of particular interest is the format that is significantly different from a typical Statement of Revenues, Expense, and Changes in Fund Balance. You will notice that expenses are listed in the first column with revenues from that particular program reported to the right. The result is a net (expense)/revenue. The reason for this kind of format is to highlight the relative financial burden of each of the functions on the City's taxpayers.

FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

The following schedule presents a summary of general and special revenues and expenditures for all of the funds for the fiscal year ended June 30, 2019, and the amount and percentage of increases and decreases in relation to the prior year.

Inorono

				Increase
	FYE 2018	FYE 2019	Percentage	(Decrease)
Revenues	Amount	Amount	Incr(Decr)	From FYE 18
Property taxes	\$ 1,201,003	\$ 1,228,869	2.3%	\$ 27,866
Franchise fees	23,940	26,499	10.7%	2,559
Telecommunications taxes	24,225	24,770	2.2%	545
Assessments	18,405	30,697	66.8%	12,292
Licenses and permits	10,227	11,850	15.9%	1,623
Intergovernmental	111,111	112,070	0.9%	959
Charges for services	11,400	8,758	-23.2%	(2,642)
Investment income	5,589	33,398	497.6%	27,809
Miscellaneous	284,086	12,583	-95.6%	(271,503)
Total Revenues	\$ 1,689,986	\$ 1,489,494	-11.9%	\$ (200,492)
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Assessments increased due to collection on past balances. Charges for service decreased due to a decrease in sales from the Cemetery Fund. Investment Income increased due to increased investment funds. Miscellaneous revenue decreased because of the sell of the building in 2018.

				Increase
	FYE 2018	FYE 2019	Percentage	(Decrease)
Expenditures	Amount	Amount	Incr(Decr)	From FYE 17
General Government	\$ 475,172	\$ 488,661	2.8%	\$ 13,489
Public Works	606,753	497,673	-18.0%	(109,080)
Waste Disposal	319,304	331,485	3.8%	12,181
Cemetery	2,681	8,963	234.3%	6,282
Capital outlay	-	73,645	0.0%	73,645
Debt service	373,047	16,869	-95.5%	(356,178)
Total Expenditures	\$ 1,776,957	\$ 1,417,296	-20.2%	\$ (359,661)

Public Works decreased due to decreased road repairs. The was no Capital expenditures in the 2018 which is why there was a large increase in 2019. The debt service decreased due to the payoff of the building loan in 2018.

CAPITAL ASSET AND DEBT ADMINISTRATION

Capital Assets

The capital assets were reported for the fiscal years ended as follows:

		Governmental				
		Activities				
		2019				
Construction in progress	\$	-	\$	-		
Land Buildings		17,000 211,246		17,000 211,246		
Building WIP		- 211,240		73,645		
Equipment		21,717		21,717		
Infrastructure		430,979		430,979		
	\$	680,942	\$	754,587		

Debt

The City has \$166,461 in outstanding debt as of June 30, 2019, as detailed below:

	Governmental Activities			
	2018			2019
KIA Sewer Loan KLC Building Lease	\$	177,701 -	\$	166,461 -
Totals	\$	177,701	\$	166,461

GENERAL BUDGETARY HIGHLIGHTS

Actual revenues were more than budgeted amounts by \$97,175 across all funds. Actual expenditures were more than budgeted amounts by \$91,610 across all funds. As a result, the City ended the year with a slight increase of \$67,401 in the fund balances.

GASB 68 AND GASB 75 RECOGNITION

The City is required, by Governmental Accounting Standards Board Statements No. 68, to display its proportionate share of the unfunded liability of the Kentucky Retirement System's County Employee Retirement System (CERS), a cost sharing multiple employer plan, in which the City is a participant. The net pension liability, 196,778, the deferred outflow of resources, \$57,581, and the deferred inflow of resources, \$48,774, on the Statement of Net Position at June 30, 2019 are a function of this required reporting. Detailed information on this pension recognition can be found in Note 7 in the Notes to the Financial Statements.

The City is required, by Governmental Accounting Standards Board Statement No. 75, to display its proportionate share of the unfunded liability of the Kentucky Retirement System's County Employee Retirement System (CERS), a cost sharing multiple employer other post-employment benefit plan (OPEB), in which the City is a participant. The net OPEB liability, 57,366, the deferred outflow of resources, \$17,138, and the deferred inflow of resources, \$21,996, on the Statement of Net Position at June 30, 2019 are a function of this required reporting. Detailed information on this OPEB recognition can be found in Note 7 in the Notes to the Financial Statements

ECONOMIC FACTORS AND NEXT YEAR'S BUDGET

The City's elected officials consider many factors when setting the fiscal year 2019 budget. Some of the factors are the local economy, expected grant monies and anticipated tax revenues.

REQUESTS FOR INFORMATION

This financial report is designed to provide our citizens, taxpayers, customers, and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the City's Administrator, David Plummer at (859) 384-1511 or at the city building at 1843 Mt. Zion Rd, Union, KY 41091.

CITY OF UNION, KENTUCKY STATEMENT OF NET POSITION June 30, 2019

	Governmental Activities	
Assets		
Current assets		
Cash and cash equivalents	\$	1,616,984
Receivables		
Property taxes		19,295
Assessments		54,303
Other assets		-
Total current assets		1,690,582
Noncurrent assets		
Capital assets		
Land		17,000
Capital assets being depreciated		737,587
Less: accumulated depreciation		(331,597)
Net capital assets		422,990
Total assets		2,113,572
Deferred outflows of resources		
Deferred outflows related to pension		74,718
Total assets and deferred outflows of resources		2,188,290
Liabilities		
Current liabilities		
Accounts payable		-
Accrued liabilities		274
Current portion of notes payable		11,694
Total current liabilities		11,968
Noncurrent liabilities		
Compensated Absence		17,249
Notes payable		154,767
Net pension liability		254,144
Total noncurrent liabilities		426,160
Total liabilities		438,128
Deferred inflows of resouces		
Deferred inflows related to pension		70,770
Total liabilities and deferred inflows of resources		508,898
Net position		
Net investment in capital assets		256,529
Restricted		180,438
Unrestricted		1,242,425
Total net position	\$	1,679,392

CITY OF UNION, KENTUCKY STATEMENT OF ACTIVITIES For the Year Ended June 30, 2019

				Progra	am Revenue	S		Net	(Expense) Revenue and Changes in Net Position
Functions/Programs	Expenses	Charges for Services		•		Capital Grants and Contributions			Governmental Activities
Governmental activities						00111	ibutions_		Additido
Administration	\$ 514,969	\$	-	\$	-	\$	-	\$	(514,969)
Public Works	497,673	Ψ	-	Ψ	112,070	Ψ	-	Ψ	(385,603)
Waste collection	331,485		-		-		-		(331,485)
Cemetery	8,963		8,758		-		-		(205)
Interest Expense	5,520		-		-		-		(5,520)
Total governmental activities	\$1,358,610	\$	8,758	\$	112,070	\$	-		(1,237,782)
			Gene	eral rev	enues				
				Taxes					
				Prop	erty taxes				1,228,869
				Fran	chise fees				26,499
					communicati	ons taxe	S		24,770
					essments				19,997
					es and perm	its			11,850
					ment income				33,398
					n Sale of As	sets			-
					laneous				11,158
					general reve				1,356,541
				Chang	je in net pos	sition			118,759
				Net po	osition, begi	nning of	year		1,560,633
				Net po	sition, end	of year		\$	1,679,392

CITY OF UNION, KENTUCKY BALANCE SHEET - GOVERNMENTAL FUNDS June 30, 2019

	2019							
	Other			Other		Total	(Memo Only)	
		General	Governmental		Governmental		2018	
		Fund		Funds		Funds	Totals	
Assets								
Cash and cash equivalents	\$	1,415,970	\$	201,014	\$	1,616,984	\$ 1,531,663	
Receivables								
Taxes		19,295		-		19,295	42,500	
Assessments		44,879		9,424		54,303	65,003	
Other assets		-		-		-	-	
Due from other funds		30,000		-		30,000	-	
Total assets	\$	1,510,144	\$	210,438	\$	1,720,582	\$ 1,639,166	
Liabilities and fund balances								
Liabilities								
Accounts payable	\$	-	\$	-	\$	-	\$ 4,800	
Accrued liabilities		274		-		274	4,758	
Deferred revenue		44,879		-		44,879	56,377	
Due to other funds		-		30,000		30,000	-	
Total liabilities		45,153		30,000		75,153	65,935	
Fund balances								
Unspendable		-		-		-	-	
Restricted		-		180,438		180,438	283,781	
Committed		-		-		-	-	
Assigned		128,143		-		128,143	125,831	
Unassigned		1,336,848		-		1,336,848	1,163,619	
Total fund balances		1,464,991		180,438		1,645,429	1,573,231	
Total liabilities and								
fund balances	\$	1,510,144	\$	210,438	\$	1,720,582	\$ 1,639,166	

CITY OF UNION, KENTUCKY RECONCILIATION OF THE BALANCE SHEET - GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION June 30, 2019

Total fund balance for governmental funds	\$ 1,645,429
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets of \$1,055,942 less accumulated depreciation of (\$371,194), used in governmental activities are not financial resources and, therefore, are not reported in the funds.	422,990
Other long-term assets are not available to pay for current period expenditures and therefore are deferred in the funds. Deferred property tax and assessment revenue	44,879
Deferred outflows and inflows of resources related to pensions are applicable to future periods and, therefore, not reportable in the funds.	
Deferred outflows of resources Deferred inflows of resources	74,718 (70,770)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds.	
Compensated Absences Net pension liability Notes payable	(17,249) (254,144) (166,461)
Net position of governmental activities	\$ 1,679,392

CITY OF UNION, KENTUCKY STATEMENTS OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES -GOVERNMENTAL FUNDS For the Year Ended June 30, 2019

				2019				
				Other		Total	(№	lemo Only)
	General		Governmental		Governmental			2018
Revenues		Fund	Funds		Funds			Totals
Property taxes	\$	1,228,869	\$	-	\$	1,228,869	\$	1,201,003
Franchise fees		26,499		-		26,499		23,940
Telecommunications taxes		24,770		-		24,770		24,225
Assessments		30,697		-		30,697		18,405
Licenses and permits		11,850		-		11,850		10,227
Intergovernmental		1,620		110,450		112,070		111,111
Charges for services		-		8,758		8,758		11,400
Investment income		29,157		4,241		33,398		5,589
Miscellaneous		12,583		-		12,583		284,086
Total revenues		1,366,045		123,449		1,489,494		1,689,986
Expenditures								
Current Expenditures								
General Government		488,661		-		488,661		475,172
Public Works		279,844		217,829		497,673		606,753
Waste Disposal		331,485		-		331,485		319,304
Cemetery		-		8,963		8,963		2,681
Capital outlay		73,645		-		73,645		_,
Debt service		16,869		-		16,869		373,047
Total expenditures		1,190,504		226,792		1,417,296		1,776,957
Excess (deficit) of revenues								
over expenditures	_	175,541		(103,343)		72,198		(86,971)
Other financing sources (uses)								
Operating transfers in		-		-		-		124,099
Operating transfers out		-		-		-		(124,099)
Total other financing sources (uses)		-		-		-		-
Net change in fund balances		175,541		(103,343)		72,198		(86,971)
Fund balances, beginning of year		1,289,450		283,781		1,573,231		1,660,202
Fund balances, end of year	\$	1,464,991	\$	180,438	\$	1,645,429	\$	1,573,231

CITY OF UNION, KENTUCKY RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES For the Year Ended June 30, 2019

Net change in fund balances - total governmental funds	\$ 72,198
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures because they use current financial resources. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation exceeded capital outlays in the current period.	
Capital asset purchases capitalized \$ 73,645	
Contributed capital received - Depreciation expense (22,780)	
	50,865
Revenues in the statement of activities that do not provide current financial resources are fully deferred in the funds.	(12,125)
Governmental funds report pension contributions as expenditures. However, in the statement of activities, the cost of the pension benefits earned, net of employer contributions, is reported as pension expense.	
Cost of beneifts earned - pension	(6,269)
Cost of beneifts earned -OPEB	2,741
Repayment of notes payable principal is an expenditure in the governmental	
funds, but the repayment reduces long-term liabilities in the statement of net position.	 11,349
Change in net position of governmental activities	\$ 118,759

The accompanying notes are an integral part of the financial statements.

118759 \$-

NOTE 1 – ACCOUNTING POLICIES

Kentucky Revised Statutes and Ordinances of the City Council of the City of Union, Kentucky (City) designate the purpose, function and restrictions of the various funds.

A. The Reporting Entity

The City operates under a City Council government comprised of the Mayor and four council members. The financial statements of the City include all of the funds for which the Mayor and City Council are financially accountable. Financial accountability, as defined by Section 2100 of the GASB Codification of Governmental Accounting and Financial Reporting Standards was determined on the basis of the City's ability to significantly influence operations, select the governing authority, participate in fiscal management, and the scope of public services. The City has no component units or entities for which the government is considered to be financially accountable.

B. Basis of Presentation

The City's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

Government-Wide Financial Statements - The statement of net position and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government.

The statement of net position presents the financial condition of the governmental activities of the City at year end. The statement of activities presents a comparison between direct expenses and program revenues for each function or program of the City's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and are therefore clearly identifiable to a particular function.

Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the City.

Fund Financial Statements - During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to determine legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Non-major funds, if any, are presented in a single column.

C. Fund Accounting

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts.

Governmental Funds - Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or may not be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets, deferred outflows, liabilities, and deferred inflows is reported as fund balance. The following are the City's major governmental funds:

- General Fund The general fund is used to account for and report all financial resources not accounted for and reported in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Kentucky.
- Municipal Road Aid Fund The municipal road aid fund accounts for the allocation of funds from the Commonwealth of Kentucky as provided in KRS 174 for design, right-of-way acquisitions, utilities, construction, and other municipal road aid expenditures.
- Coal Fund The coal fund accounts for the allocation of funds from the Commonwealth of Kentucky. The coal fund balance is available for any purpose provided it is expended or transferred according to the general laws of Kentucky.
- Cemetery Fund This fund accounts for the operations of maintain the Union Rice cemetery.

D. Measurement Focus

Government-wide Financial Statements - The government-wide financial statements are prepared using the economic resources measurement focus. All assets, deferred outflows, liabilities, and deferred inflows associated with the operation of the City are included on the statement of net position. The statement of activities presents increases (e.g. revenues) and decreases (e.g. expenses) in total net position.

Fund Financial Statements - All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows and current liabilities and deferred inflows are generally included on the balance sheet. The statement of revenues, expenditures, and changes in fund balances reports on the sources (e.g. revenues and other financing sources) and uses (e.g. expenditures and other financing uses) of current financial resources. This approach differs from the manner in which governmental activities of the government - wide financial statements are prepared. Governmental fund financial statements therefore include reconciliation with brief explanations to better identify the relationship between the government-wide financial statements and the financial statements for governmental funds.

E. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred inflows and deferred outflows, and in the presentation of expenses versus expenditures.

Revenues - Exchange and Nonexchange Transactions - Revenues resulting from exchange transactions, in which each party gives and receives essentially equal value, are recorded on the accrual basis when the exchange takes place. On the modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources

will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the City, available means expected to be received within thirty days of year end.

Nonexchange transactions, in which the City receives value without directly giving equal value in return, include property taxes, and grants. On the accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, for which the City must provide local resources to be used for a specified purpose, and expenditure requirements, for which the resources are provided to the City on a reimbursement basis.

On the modified accrual basis, revenue from non-exchange transactions must also be available before it is recognized. Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year end: state-levied locally shared taxes.

Deferred Inflows of Resources and Deferred Outflows of Resources - A deferred inflow of resources is an acquisition of net position by the City that is applicable to a future reporting period. A deferred outflow of resources is a consumption of net position by the City that is applicable to a future operating period.

Taxes and assessments not received within the available period are recorded as deferred inflows in the governmental fund financial statements.

Expenses/Expenditures - On the accrual basis of accounting, expenses are recognized at the time they are incurred. The measurement focus of governmental fund accounting is on the decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation, are not recognized in governmental funds.

F. Budgetary Data

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1) In accordance with City code, prior to June 1, the Mayor submits to the City Council a proposed operating budget for the fiscal year commencing the following July 1. The operating budget includes proposed expenditures and the means of financing them for the upcoming year.
- 2) Public hearings are conducted to obtain taxpayer comment.
- 3) Prior to June 30, the budget is legally enacted through passage of an ordinance.
- 4) The Mayor is required by Kentucky Revised Statutes to present a quarterly report to the City Council explaining any variance from the approved budget.
- 5) Appropriations continue in effect until a new budget is adopted.
- 6) The City Council may authorize supplemental appropriations during the year.

Expenditures may not legally exceed budgeted appropriations at the function level. Any revisions to the budget that would alter total revenues and expenditures of any fund must be approved by the City Council.

G. Cash and Cash Equivalents

Cash and cash equivalents include amounts in demand deposits as well as short-term investments with an initial maturity date of ninety days or less.

H. Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities' column of the government-wide statement of net position, but are not reported in the fund financial statements. The City's infrastructure consists of sidewalks, streets, and traffic signals. Infrastructure acquired prior to the implementation of GASB Statement No. 34 has been reported.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and disposals during the year. Donated capital assets are recorded at their fair market values as of the date received. The City maintains a capitalization threshold of \$1,000 with the exception of computers and real property for which there is no threshold. Improvements are capitalized; the cost of normal maintenance and repairs that do not add to the value to the asset or materially extend an asset's life are not.

All reported capital assets are depreciated except for land. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful:

Description	Estimated Lives
Buildings	40 years
Infrastructure	25 years
General equipment	5-10 years

I. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities, and long-term obligations are reported on the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in-full from current financial resources are reported as obligations of the funds. However, claims and judgments, compensated absences, and retirement incentives that will be paid from governmental funds are reported as liabilities on the fund financial statements only to the extent that they are due for payment during the current fiscal year. Bonds and capital lease obligations are recognized as a liability on the governmental fund financial statements when due.

J. Restricted Assets

Certain cash accounts have been classified as restricted assets to indicate that they have been earmarked for a specific use.

K. Inter-fund Balances

On the fund financial statements, unpaid amounts for inter-fund services are reported as "due from/to other funds". These amounts are eliminated in the statement of net position.

L. Inter-fund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as inter-fund transfers. Inter-fund transfers are reported as other financing sources/uses in governmental. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the basic financial statements.

M. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

Non-spendable - The non-spendable fund balance classification includes amounts that cannot be spent because they are not in spendable form or legally required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

Restricted - Fund balance is reported as restricted when constraints are placed on the use of resources that are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

Committed - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by formal action (ordinance) of City Council (the highest level of decision-making authority). Those committed amounts cannot be used for any other purpose unless City Council removes or changes the specified use by taking the same type of action (ordinance) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned - Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of City Council.

Unassigned - Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in other classifications. In other governmental funds, the unassigned classification is only used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The City applies restricted resources first when expenditures are incurred for purposes for which restricted and unrestricted (committed, assigned, and unassigned) fund balance is available. Similarly, within restricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any unrestricted fund balance classifications could be used.

N. Use of Estimates

The preparation of financial statements in conformity GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results could differ from those estimates.

O. Net Position

Net position represents the difference between assets and deferred outflows and liabilities and deferred inflows. The net investment in capital assets component of net position consists of capital assets, net of accumulated depreciation, reduced by outstanding balances of any borrowing used for the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt also should be included in this component of net position. Net position is reported as restricted when there are limitations imposed on its use either through enabling legislation or through external restrictions imposed by creditors, grantors, laws, or regulations of other governments. Net position restricted for other purposes consists primarily of programs to enhance the security of persons and property.

The City applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

P. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature an infrequent in occurrence. Special items are transactions or events that are within the control of the City administration and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during the fiscal year.

NOTE 2 – PROPERTY TAXES

The City levies property taxes on qualifying property. Property taxes are the City's primary source of revenue. Property taxes attached as an enforceable lien of property as of October 15 and are payable December 31. Property tax revenues are recognized when they become levied. No allowance for uncollectible receivable is considered necessary. On January 1, the bill becomes delinquent and penalties and interest may be assessed by the City. A lien may be placed on the property on January 1. As of June 30, 2019, \$19,295 was recorded as property taxes receivable.

NOTE 3 – RECEIVABLES

Receivables at year end consisted of property taxes, sewer assessments, and street-light assessments. A summary of the receivable balance as reported on the statement of net position is as follows:

Taxes receivable Property taxes	\$ 19,295
Assessments receivable	
Sewer assessment	44,879
Street light assessment	 9,424
Total Assessements	\$ 54,303

NOTE 4 – CAPITAL ASSETS

The following is a summary of changes in capital assets for the year ended June 30, 2019:

	Ba	alance at					Ba	alance at
Asset type	June 30, 2018		Additions		Deletions		June 30, 2019	
Land	\$	17,000	\$	-	\$	-	\$	17,000
Buildings		211,246		-		-		211,246
Buildings WIP		-		73,645		-		73,645
Furniture and equipment		21,717		-		-		21,717
Infrastructure		430,979		-		-		430,979
Total capital assets		680,942		73,645		-		754,587
Less: accumulated depreciation								
Buildings		119,575		5,281		-		124,856
Furniture and equipment		19,762		280		-		20,042
Infrastructure		169,480		17,219		-		186,699
Total accumulated depreciation		308,817		22,780		-		331,597
Capital assets, net	\$	372,125	\$	50,865	\$	-	\$	422,990

In fiscal year 2019, depreciation expense was charged to governmental functions as follows:

General government: \$22,780

NOTE 5 – COMPENSATED ABSENCES

City employees earn vacation time based on length of service. Employees cannot opt for cash in lieu of time off. Employees also accrue sick days based on length of service. Sick days are not paid out at retirement. At June 30, 2019, accrued vacation pay is \$17,249.

NOTE 6 – LONG-TERM OBLIGATIONS

A schedule of changes in long-term obligations of the City during the current year is summarized below:

	Ba	alance at					Ba	alance at	Current	
	Jun	e 30, 2018	Additions		D	eletions	Jun	e 30, 2019	Portion	_
General obligations:										
KIA sewer loan	\$	177,705	\$		\$	11,348	\$	166,357	\$ 11,694	-
Total general obligations		177,705		-		11,348		166,357	11,694	
Compensated absences		17,249		-		-		17,249	_	_
Total obligations	\$	194,954	\$		\$	11,348	\$	183,606	\$ 11,694	

KIA Sewer Loan – In March 2010, the City borrowed \$248,294 through the Kentucky Infrastructure Authority to be repaid over 20 years at a fixed rate of 3.00%. The proceeds were used to fund the sewer tap fees and assessments of the City's taxpayers. Principal and interest paid in the fiscal year was \$11,349 and \$5,520 respectively.

Principal and interest requirements to retire the City's long-term obligations outstanding at year end are as follows:

Year Ending		
June 30:	Principal	Interest
2020	\$ 11,694	\$ 5,152
2021	12,049	4,773
2022	12,415	4,476
2023	12,794	3,731
2024-2028	53,178	14,028
2029-2033	64,227	6,385
	\$ 166,357	\$ 38,545

NOTE 7 – COUNTY EMPLOYEES' RETIREMENT SYSTEM

The City's eligible employees are covered by the County Employees Retirement System for non-hazardous duty employees.

COUNTY EMPLOYEES RETIREMENT SYSTEM – (CERS)

Plan description - Employees are covered by CERS, a cost-sharing multiple-employer defined benefit pension and health insurance (Other Post-Employment Benefits; OPEB) plan administered by the Kentucky Retirement System, an agency of the Commonwealth of Kentucky. Under the provisions of the Kentucky Revised Statue ("KRS") Section 61.645, the Board of Trustees of the Kentucky Retirement administers CERS and has the authority to establish and amend benefit provisions. The Kentucky Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for CERS. That report may be obtained from http://kyret.ky.gov/.

The Plan is divided into both a Pension Plan and Health Insurance Fund Plan (Other Post-Employment Benefits; OPEB) and each plan is further sub-divided based on Non-Hazardous duty and Hazardous duty covered-employee classifications. The City has only Non-Hazardous duty employees.

CERS PENSION PLAN

Non-Hazardous Pension Plan Description

Benefits Provided – CERS provides retirement, health insurance, death and disability benefits to Non-Hazardous duty Plan employees and beneficiaries. Employees are vested in the plan after five years of service. For retirement purposes, employees are grouped into three tiers, based on hire date:

Participation date	Before September 1, 2008
Unreduced retirement	27 years service or 65 years old
Reduced retirement	At least 5 years service and 55 years old
	At least 25 years service and any age
Participation rate	September 1, 2008 - December 31,2013
Unreduced retirement	At least 5 years service and 65 years old
	or age 57+ and sum of service years plus age equal 87
Reduced retirement	At least 10 years service and 60 years old
Participation date	After December 31, 2013
Unreduced retirement	At least 5 years service and 65 years old
	or age 57+ and sum of service years plus age equal 87
Reduced retirement	Not available
	Unreduced retirement Reduced retirement Participation rate Unreduced retirement Reduced retirement Participation date Unreduced retirement

Cost of living adjustments are provided at the discretion of the General Assembly. Retirement is based on a factor of the number of years of service and hire date multiplied by the average of the highest five years' earnings. Reduced benefits are based on factors of both of these components. Participating employees become eligible to receive the health insurance benefit after at least 180 months or service. Death benefits are provided for both death after retirement and death prior to retirement. Death benefits after retirement are \$5,000 in lump sum. Five years' service is required for death benefits prior to retirement and the employee must have suffered a duty-related death. The decedent's beneficiary will receive the higher of the normal death benefit and \$10,000 plus 25% of the decedent's monthly final rate or pay and any dependent child will receive 10% of the decedent's monthly final rate of pay up to 40% for all dependent children. Five years' service is required for nonservice-related disability benefits.

Contributions - Required pension plan contributions by the employee are based on the tier:

	Required Contribution
Tier 1	5%
Tier 2	5%
Tier 3	5%

Contributions

For non-hazardous duty employees, the City contributed 21.48%, of which 16.22% was for the pension fund and 5.26% was for the health insurance fund, of the non-hazardous duty covered-employee's compensation during the fiscal year ended June 30, 2019.

The City made all required contributions for the non-hazardous Plan obligation for the fiscal year in the amount of \$23,199, of which \$17,158 was for the pension fund and \$5,681 was for the health insurance fund.

Pension Liabilities, Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions

At June 30, 2019, the City reported a liability of \$196,778 as its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on a projection of the City's long-term share of contributions to the pension plan relative to the projected contributions of all participating entities, actuarially determined. At June 30, 2018, the City's non-hazardous employer allocation proportion was 0.00323.% of the total CERS non-hazardous duty employees. For the year ended June 30, 2019, the City recognized pension expense of \$6,269 in addition to its \$23,199 pension contribution.

At June 30, 2019, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Non-Hazardous				
	Deferr	ed Outflow	Defe	erred Inflow	
	of R	esources	of F	Resources	
Differences between expected and actual experience	\$	6,418	\$	(2,880)	
Net difference between projected actual earnings on plan investments		9,150		(11,510)	
Changes of assumptions		19,231		-	
Changes in proportion and differences between contributions and proportionate share of contributions		5,264		(34,384)	
Contributions subsequent to the measurement date		17,518		-	
	\$	57,581	\$	(48,774)	

The City's contributions subsequent to the measurement date of \$17,518 will be recognized as a reduction of the net pension liability in the year ending June 30, 2020.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Measurement Year		Net
Ending June 30,	[Deferral
2019	\$	5,095
2020		(5,505)
2021		(7,244)
2022		(1,057)
	\$	(8,711)

Actuarial Assumptions

The total pension liability in the June 30, 2018 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Valuation date	June 30, 2018
Experience study	July 1, 2008 – June 30, 2013
Actuarial cost method	Entry Age Normal
Amortization method	Level percentage of payroll, closed
Remaining amortization period	27 years
Asset valuation method	5-year smoothed market
Payroll growth	2.00%
Inflation	2.30%
Salary increase	3.05%, average, including inflation
Investment rate of return	6.25%, net of pension plan expense, including inflation

The mortality table used for active members is RP-2000 Combined Mortality Table projected with Scale BB to 2013 (multiplied by 50% for males and 30% for females). For healthy retired members and beneficiaries, the mortality table used is the RP-2000 Combined Mortality Table projected with Scale BB to 2013 (1 year set-back for females). For disabled members, the RP-2000 Combined Disabled

Mortality Table projected with Scale BB to 2013 (set back 4 years for males) is used for the period after disability retirement. There is some margin in the current mortality tables for possible future improvement in mortality rates and that margin will be reviewed again when the next experience investigation is conducted.

The long-term expected return on plan assets is reviewed as part of the regular experience studies prepared every five years for CERS. The most recent analysis, performed for the period covering fiscal years 2008 through 2013, is outlined in a report dated April 30, 2014. Several factors are considered in evaluating the long-term rate of return assumption including long term historical data, estimates inherent in current market data, and a log- normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense, and inflation) were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

Changes of Assumptions

In 2017, the demographic and economic assumptions that affect the measurement of the total pension liability were updated as follows:

- The assumed investment rate was decreased from 7.5% to 6.25%.
- The assumed rate of inflation was reduced from 3.25% to 2.30%.
- The assumed rate of wage inflation was reduced from 4.00% to 3.05%.
- The mortality table used for active members is RP-2000 Combined mortality Table projected with Scale BB to 2013 (multiplied by 50% for males and 30% for females).
- For healthy retired members and beneficiaries, the mortality table used is the RP-2000 Combined Mortality Table projected with Scale BB to 2013 (set-back 1 year for females). For disabled members, the RP-2000 Combined Disabled Mortality Table projected with Scale BB to 2013 (set back 4 years for males) is used for the period after disability retirement. There is some margin in the current mortality tables for possible future improvement in mortality rates and that margin will be reviewed again when the next experience investigation is conducted.
- The assumed rates of retirement, withdrawal and disability were updated to more accurately reflect experience.

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

	CERS Pensions	
	(Haz & Non-Haz)	Long Term
	Target	Expected
Asset Class	Allocation	Nominal Return
Combined equity	35%	5.79%
Combined fixed income	24%	6.71%
Real return (diversified		
inflation strategies)	10%	7.00%
Absolute return (diversified		
hedge funds)	10%	5.00%
Private equity	10%	6.50%
Real estate	5%	9.00%
Global bonds	4%	3.00%
Cash	2%	1.50%

Discount Rate

The discount rate used to measure the total pension liability was 6.25%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at statutory contribution rates. Projected inflows from investment earnings were calculated using the long-term assumed investment return of 6.25%. The long-term assumed investment rate of return was applied to all periods of projected of benefit payments to determine the total pension liability.

Sensitivity of the Board's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 6.25 percent, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.25 percent) or 1-percentage-point higher (7.25 percent) than the current rate:

		Proportionate Share of Net Pension Liability							
	1%	Decrease	Cu	rrent Rate	1% Increase				
		5.25%		6.25%		7.25%			
Non-hazardous	\$	247,723	\$	196,778	\$	154,095			

HEALTH INSURANCE – OTHER POST-EMPLOYMENT BENEFITS

Non-Hazardous OPEB Plan Description

Benefits Provided – CERS provides retirement, health insurance, death and disability benefits to non-hazardous duty plan employees and beneficiaries. Health insurance coverage is provided through payment/partial payment of insurance premiums for both non-Medicare-eligible and Medicare-eligible retirees.

Tier 1	Participation date	Before July 1, 2003
	Benefit eligibility	Recipient of a retirement allowance
	Percentage of member premium paid by the plan	< 4 years service - 0% 4-9 years service - 25% 10-14 years service - 50% 15-19 years service - 75% 20 or more years service - 100%
Tier 2	Participation date	July 1, 2003 - August 31, 2008
	Benefit eligibility	Recipient of a retirement allowance with at least 120 months of service at retirement
	Member premium paid by the plan	\$10/month for each year of earned service with a 1.5% increase each July 1. As of July 1, 2016, the contribution was \$12.99 per month.
Tier 3	Participation date	On or after September 1, 2008
	Benefit eligibility	Recipient of a retirement allowance with at least 180 months of service at retirement
	Member premium paid by the plan	\$10/month for each year of earned service with a 1.5% increase each July 1. As of July 1, 2016, the contribution was \$12.99 per month.

Contributions – Required health insurance plan contributions by the employee are based on the tier:

	Required Contribution
Tier 1	None
Tier 2	1%
Tier 3	1%

Contributions

Contribution requirements for covered employees and participating governmental entities are established and may be amended by the KRS Trustees. The contractually required contribution rate for governmental entities for the year ended June 30, 2019, was 5.26% of covered-employee payroll for non-hazardous duty employees, actuarially determined as an amount that is expected to finance the cost of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the OPEB plan from the City were \$5,681 for non-hazardous duty employees for the year ended June 30, 2019.

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2019, the City reported a liability of \$57,366 for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of June 30, 2018, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date. The City's proportion of the net OPEB liability was based on a projection of the City's long-term share of contributions to the OPEB plan relative to the projected contributions of all governmental entities, actuarially determined. At June 30, 2018, the City's proportion of the non-hazardous plan was .00323%.

For the year ended June 30, 2019, the City recognized an OPEB expense of \$-2,741. In addition, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Non-Hazardous				
	Deferr	ed Outflow	Deferred Inflow		
	of R	esources	of Resources		
Differences between expected and actual experience	\$	-	\$	(6,685)	
Net difference between projected actual earnings on plan investments		-		(3,951)	
Changes of assumptions		11,457		(133)	
Changes in proportion and differences between contributions and proportionate share of contributions		-		(11,227)	
Contributions subsequent to the measurement date		5,681			
	\$	17,138	\$	(21,996)	

The City's contributions subsequent to the measurement date, \$5,681 for non-hazardous duty employees will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in pension expense as follows:

Measurement Year	Net		
Ending June 30,	Deferral		
2019	\$	(1,921)	
2020		(1,921)	
2021		(1,921)	
2022		(1,153)	
2023		(2,619)	
Thereafter		(1,004)	
	\$	(10,539)	

Actuarial Assumptions

The total OPEB liability in the June 30, 2018 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Actuarial cost method:	Entry Age Normal
Asset valuation method:	20% of the difference between the market value of assets and the expected actuarial value of assets is recognized
Amortization method:	Level, percent of pay
Amortization period:	25 years, closed
Payroll growth rate:	2.00%
Investment return:	6.25%
Inflation	2.30%
Salary increases:	3.05%, average
Mortality:	RP-2000 Combined Mortality Table, projected to 2013 with Scale BB (set back 1 year for females)
Healthcare trend rates	
(Pre-65):	Initial trend starting at 7.00% and gradually decreasing to an ultimate trend rate of 4.05% over a period of 12 years.
Healthcare trend rates	
(Post-65):	Initial trend starting at 5.00% and gradually decreasing to an ultimate trend rate of 4.05% over a period of 10 years.

The actuarial assumptions used in the June 30, 2018 valuation were based on the results of an actuarial experience study calculated as of June 30, 2015.

The long-term expected rate of return on Plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are as follows:

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

	CERS Health Insurance Target	Long Term Expected
Asset Class	Allocation	Nominal Return
Combined equity	35%	5.79%
Combined fixed income	24%	6.71%
Real return (diversified		
inflation strategies)	10%	7.00%
Absolute return (diversified		
hedge funds)	10%	5.00%
Private equity	10%	6.50%
Real estate	5%	9.00%
Global bonds	4%	3.00%
Cash	2%	1.50%

Changes of Assumptions

In 2017, the demographic and economic assumptions that affect the measurement of the total pension liability were updated as follows:

- The assumed investment return was decreased from 7.50% to 6.25%.
- The assumed rate of inflation was reduced from 3.25% to 2.30%.
- The assumed rate of salary increase was reduced from 4.00% to 3.05%.
- Payroll growth assumption was reduced from 4.00% to 2.00%.
- The mortality table used for active members is RP-2000 Combined mortality Table projected with Scale BB to 2013 (multiplied by 50% for males and 30% for females).

In 2018, the following changes were made to the discount rates:

• For the non-hazardous plan, the single discount rate changed from 5.84% to 5.85%

Discount Rate

The discount rate used to measure the total OPEB liability was 5.85% for the non-hazardous plan. The projection of cash flows used to determine the discount rate assumed that contributions from governmental entities will be made at contractually required rates, actuarially determined. Based on this assumption, the Plan's fiduciary net position was projected to be available to make all projected OPEB payments for current active and inactive employees. Therefore, the long-term expected rate of return on Plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

Sensitivity of the Board's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate

The following presents the proportionate share of the net OPEB liability calculated using the discount rates of 5.85% for the non-hazardous plan, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

	Proportionate Share of Net OPEB Liability							
	1.009	% Decrease	Cu	rrent Rate	1.00% Increase			
Discount rate, non-hazardous	4.85%			5.85%		6.85%		
Net OPEB liability, non-hazardous	\$ 74,509		\$	57,366	\$	42,763		

Sensitivity of the Board's Proportionate Share of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the proportionate share of the net OPEB liability, as well as what the proportionate share of the net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	Proportionate Share of Net OPEB Liability							
Healthcare cost trend rate	1.00% Decrease		Current Rate		1.00% Increase			
Net OPEB liability, non-hazardous	\$ 42,709		\$	57,366	\$	74,641		

Plan Fiduciary Net Position

Both the Pension Plan and the Health Insurance Plan issue publicly available financial report that include financial statements and required supplementary information, and detailed information about each Plan's fiduciary net position. These reports may be obtained, in writing, from the County Employee Retirement System, 1260 Louisville Road, Perimeter Park West, Frankfort, Kentucky, 40601.

NOTE 8 – CONTINGENCIES

The City is party to various legal proceedings which normally occur in governmental operations. It is neither possible to determine the outcome of these proceedings nor possible to estimate the effects adverse decisions may have on the future expenditures or revenue sources of the City. In the opinion of City management, these legal proceedings are not likely to have a material adverse impact on the accompanying financial statements. Therefore, no provision for any liability that may result upon adjudication of this and similar cases has been made in the accompanying financial statements.

The City made an error in calculating the required contribution to the County Employees Retirement System (CERS) for the two months during the year. The City has contacted the CERS administration and is waiting for direction on how create a catch-up contribution. No liability has been recorded and the total liability is estimated to be less than \$1,000.

NOTE 9 – RISK MANAGEMENT

The City is exposed to various risks of losses related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees, and natural disasters. The City has obtained insurance coverage through a commercial insurance company. In addition, the City has effectively managed risk through various employee education and prevention programs. All risk general liability management activities are accounted for in the General Fund. Expenditures and claims are recognized when probable that a loss has occurred, and the amount of loss can be reasonably estimated.

Management estimates that the amount of actual or potential claims against the City as of June 30, 2019 will not materially affect the financial condition of the City. Therefore, the General Fund contains no provision for estimated claims. No claim has exceeded insurance coverage amounts in the past three fiscal years.

NOTE 10 – IMPLEMENTATION OF NEW ACCOUNTING STANDARDS

Statement No. 83 – Certain Asset Retirement Obligations – Implementation in FY 2019

Statement No. 88 – Certain Disclosures Related to Debt – Implementation in FY 2019

NOTE 11 – FUTURE ACCOUNTING STANDARDS

Statement No. 84 - Fiduciary Activities - Implementation in FY 2020

Statement No. 87 – Leases – Implementation in FY 2021

Statement No. 89 – Accounting for Interest Cost – Implementation in FY 2021

Statement No. 90 – Majority Equity Interests – Implementation in FY 2020

Statement No. 91 – Conduit Debt Obligations – Implementation in FY 2022

NOTE 12 – SUBSEQUENT EVENTS

The City evaluated subsequent events for potential recognition and disclosure through July 24, 2020 the date the financial statements were available to be issued. The City has two events subsequent to June 30, 2019 through July 24, 2020 to disclose.

COVID-19 Global Pandemic

In March 2020, the Governor of Kentucky declared a state of emergency related to the COVID-19 Global Pandemic (Pandemic) and issued several executive orders closing businesses (with the exception of essential businesses) in the Commonwealth, including the City of Union.

The primary effects on the City from the Pandemic has been a reduction in payroll and occupational license tax revenue received and an increase in unbudgeted expenses for personal protective equipment. City management is unsure of a timeline for when, or if, these revenues and expenses will return to pre-

Pandemic levels. The 2019-20 fiscal year budget will be amended and the 2020-21 fiscal year budget has been passed to incorporate the effects of the Pandemic on revenues and expenses.

CARES Act Funding

In response to the COVID-19 Global Pandemic, the City has been allotted \$426,405 in Federal CARES Act funding passed through the Commonwealth of Kentucky's Department for Local Government. This funding has been designated to reimburse the City for payroll expenses for public safety employees during the Pandemic. It is uncertain, at the date of these financial statements, if the City will qualify and be approved for these funds.

CITY OF UNION, KENTUCKY BUDGETARY COMPARISON SCHEDULE BUDGET AND ACTUAL - GENERAL FUND For the Year Ended June 30, 2019

		Budgeted Amount	S	Actual	Variance Favorable
	Original	Amendments	Final	Amounts	(Unfavorable)
Budgetary fund balance, July 1	\$ 1,363,017	\$-	\$ 1,363,017	\$ 1,289,450	(73,567)
Resources (inflows)					
Estimated revenues	1,272,523	-	1,272,523	1,366,046	93,523
Transfer of Funds					
Amounts available for appropriation	2,635,540	-	2,635,540	2,655,496	19,956
Charges to appropriations (outflows)					
General government	547,426	-	547,426	562,307	(14,881)
Public Works	424,264	-	424,264	279,844	144,420
Waste Disposal	311,190	-	311,190	331,485	(20,295)
Debt Service					
Kia Loan	16,934	-	16,934	16,869	65
Building Mortgage	25,873	-	25,873	-	25,873
Total charges to appropriations	1,325,687		1,325,687	1,190,505	135,182
Transfers in (out)					
Budgetary fund balance, June 30	\$ 1,309,853	\$-	\$ 1,309,853	\$ 1,464,991	\$ 155,138

CITY OF UNION, KY MULTIPLE EMPLOYER, COST SHARING, DEFINED BENEFIT PENSION PLAN DISCLOSURE-NON-HAZARDOUS Last Ten Fiscal Years

Schedule of the City's Proportionate Share of the Net Pension Liability County Employees' Retirement System (CERS)											
2018 2017 2016 2015 2014 2013 2012 2011 2010 2009											
Proportion of net pension liability	0.0323009	6 0.004	000%	0.014211%	0.013878%	0.013427%					
Proportionate share of the net pension liability (asset)	\$ 196,778	\$ 234	1,249	\$ 699,711	\$ 596,683	\$ 435,622					
Covered payroll in year of measurement	46,685	118	3,015	224,408	222,875	209,804					
Share of the net pension liability (asset) as a percentage of its covered payroll	421.50%	6 198	3.49%	311.80%	267.72%	207.63%					
Plan fiduciary net position as a percentage of total pension liability	53.549	6 53	3.30%	55.50%	59.97%	66.80%					
			Sched	ule of the City	y's Pension F	und Contribut	tions				
						System (CER					
Contractually required contribution	2019 \$ 17,518	201 \$6	8 6,760	<u>2017</u> \$ 16,408	2016 \$ 27,871	2015 \$ 28,416	2014 \$ 28,827	2013	2012	2011	2010
Contractually required contribution	φ 17,510	φι	5,700	φ 10,400	φ 27,071	φ 20,410	φ 20,027				
Actual contribution	17,518	6	6,760	16,408	27,871	28,416	28,827				
Contribution deficiency (excess)	-		-	-	-	-	-				
Covered payroll	\$ 108,000	\$ 46	685	\$ 118,015	\$ 224,408	\$ 222,875	\$ 209,804				
Contributions as a percentage of covered payroll	16.229	6 14	1.48%	13.95%	12.42%	12.75%	13.74%				
			Note	es to Require	d Supplemen	tary Informatio	on				

For the Year Ended June 30, 2019

The net pension liability as of June 30, 2019 is based on the June 30, 2018, actuarial valuation. The changes to the elements of the pension expense, i.e. the difference between expected and actual experience, net difference between projected and actual earnings on plan investments, changes in assumptions, and the changes in proportion and differences between City's contributions and proportionate share of contributions are detailed in NOTE 7 in the Notes to the Financial Statements.

CITY OF UNION, KY MULTIPLE EMPLOYER, COST SHARING, DEFINED BENEFIT OPEB PLAN DISCLOSURE-NON-HAZARDOUS Last Ten Fiscal Years

Schedule of the City's Proportionate Share of the Net OPEB Liability County Employees' Retirement System (CERS)														
		2018		2017		2016	2015	2014	1	2013	2012	2011	2010	2009
Proportion of net pension liability	0	.003230%	0	.004000%										
Proportionate share of the net pension liability (asset)	\$	57,366	\$	80,454										
Covered payroll in year of measurement		46,685		118,015										
Share of the net pension liability (asset) as a percentage of its covered payroll		122.88%		68.17%										
Plan fiduciary net position as a percentage of total pension liability		57.62%		52.40%										
Schedule of the City's OPEB Fund Contributions County Employees' Retirement System (CERS)														
		2019		2018		2017	2016	201	5	2014	2013	2012	2011	2010
Contractually required contribution	\$	5,681	\$	2,194	\$	5,582		_						
Actual contribution		5,681		2,194		5,582								
Contribution deficiency (excess)		-		-		-								
Covered payroll	\$	108,000	\$	46,685	\$	118,015								
Contributions as a percentage of covered payroll		5.26%		4.70%		4.73%								
Notes to Required Supplementary Information For the Year Ended June 30, 2019														

The net OPEB liability as of June 30, 2019, is based on the June 30, 2018, actuarial valuation. The changes to the elements of the OPEB expense, i.e. the difference between expected and actual experience, net difference between projected and actual earnings on plan investments, changes in assumptions, and the changes in proportion and differences between City's contributions and proportionate share of contributions are detailed in NOTE 7 in the Notes to the Financial Statements.

CITY OF UNION, KENTUCKY COMBINING BALANCE SHEET - NON-MAJOR GOVERNMENTAL FUNDS June 30, 2019

	Municipal Road Aid Fund		Ce	emetery Fund	Total Non-Major Funds		
Assets							
Cash and cash equivalents Accounts receivable	\$	124,786	\$	76,228	\$	201,014	
Intergovernmental		9,424		-		9,424	
Total assets	\$	134,210	\$	76,228	\$	210,438	
Liabilities and fund balances							
Liabilities							
Accounts payable	\$	-	\$	-	\$	-	
Due to other funds		30,000		-		30,000	
Total liabilities		30,000		-		30,000	
Fund balances							
Restricted		104,210		76,228		180,438	
Assigned		-		-		-	
Unassigned		-		-		-	
Total fund balances		104,210		76,228		180,438	
Total liabilities and							
fund balances	\$	134,210	\$	76,228	\$	210,438	

CITY OF UNION, KENTUCKY COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - NON-MAJOR GOVERNMENTAL FUNDS For the Year Ended June 30, 2019

	lunicipal load Aid Fund	Cemetery Fund		N	Total on-Major Funds
Revenues Intergovernmental revenue	\$ 110,450	\$	-	\$	110,450
Charges for services Interest	- 2,881		8,758 1,360		8,758 4,241
Total revenues	 113,331		10,118		123,449
Expenditures					
Streets	217,829		-		217,829
Cemetery expenses	 -		8,963		8,963 226,792
Total expenditures	 217,829		8,963		220,792
Excess (deficit) of revenues over expenditures	(104,498)		1,155		(103,343)
Other financing sources (uses) Operating transfers out	 -		-		-
Excess (deficit) of revenues and other financing sources over expenditures and other					
financing uses	(104,498)		1,155		(103,343)
Fund balances, beginning of year	208,708		75,073		283,781
Fund balances, end of year	\$ 104,210	\$	76,228	\$	180,438

CITY OF UNION, KENTUCKY BUDGETARY COMPARISON SCHEDULE BUDGET AND ACTUAL - MUNICIPAL ROAD AID FUND For the Year Ended June 30, 2019

					Variance	
	В	udgeted Amoui	Actual	Favorable		
	Original	Amendments	Final	Amounts	(Unfavorable)	
Budgetary fund balance, July 1	\$ 224,457	\$-	\$ 224,457	\$ 208,708	\$ (15,749)	
Resources (inflows):						
Estimated revenues	110,000	-	110,000	110,450	450	
Interest	-	-	-	2,881	2,881	
Proceeds of long term debt		-				
Amounts available for appropriation	334,457		334,457	322,039	(12,418)	
Charges to appropriations (outflows):						
Streets	-			217,829	(217,829)	
				047.000	(0.17,000)	
Total charges to appropriations				217,829	(217,829)	
Transfers to (from) fund	-	-	-	-	-	
Budgetary fund balance, June 30	\$ 334,457	\$ -	\$ 334,457	\$ 104,210	\$ (230,247)	

CITY OF UNION, KENTUCKY BUDGETARY COMPARISON SCHEDULE BUDGET AND ACTUAL - CEMETERY FUND For the Year Ended June 30, 2019

	E	Budgeted Amounts	Actual	Variance Favorable		
	Original	Amendments	Final	Amounts	(Unfavorable)	
Budgetary fund balance, July 1	\$ 75,073	\$ -	\$ 75,073	\$ 75,073	\$ -	
Resources (inflows):						
Plot Sales income	5,000	-	5,000	8,758	3,758	
Interest Income	-	-	-	1,360	1,360	
Transfer to (from) fund	-	-		-	-	
Amounts available for appropriation	80,073		80,073	85,191	5,118	
Charges to appropriations (outflows): Cemetery Expenses				8,963	(8,963)	
Total charges to appropriations				8,963	(8,963)	
Budgetary fund balance, June 30	\$ 80,073	\$-	\$ 80,073	\$ 76,228	\$ (3,845)	



Charles A. Van Gorder, CPA Lori A. Owen, CPA John R. Chamberlin, CPA, MBA Members of AICPA & KyCPA Licensed in Kentucky & Ohio

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and Members of Commission of City of Union, Kentucky

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of the City of Union, Kentucky as of June 30, 2019 and the related notes to the financial statements which collectively comprise the City of Union, Kentucky's financial statements, and have issued our report thereon dated July 24, 2020.

Internal Control over Financial Reporting

In planning and performing our audits of the financial statements, we considered City of Union, Kentucky's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of City of Union, Kentucky's internal control. Accordingly, we do not express an opinion on the effectiveness of City of Union, Kentucky's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.



Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Union, Kentucky's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audits, and accordingly, we do not express such an opinion. The results of our tests disclosed one instance of noncompliance or other matters that are required to be reported under *Government Auditing Standards.*

CERS contribution – The City made an error in calculating the required contribution to the County Employees Retirement System (CERS) for two months during the year. The City has contacted CERS and is awaiting guidance on how to make correct the error. The amount of the error is undetermined but is estimated to be less than \$1,000.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

an Horder, Walker + Co., elne.

Van Gorder, Walker, & Co., Inc. Erlanger, Kentucky July 24, 2020